

DEPARTMENT OF THE NAVY
BUREAU OF NAVAL PERSONNEL
WASHINGTON, D.C. 20370-5000

IN REPLY REFER TO

BUPERSINST 1710.14
Pers-651
27 FEB 1991

BUPERS INSTRUCTION 1710.14

From: Chief of Naval Personnel

Subj: EXECUTIVE REVIEW OF PROFESSIONAL U.S. SCOUTING
ORGANIZATION OPERATIONS AT U.S. MILITARY INSTALLATIONS
LOCATED OVERSEAS

Encl: (1) DoD Instruction 1015.9 of 31 Oct 90

1. Purpose. To publish policies of the Department of Defense and Navy relative to the subject organization. This is a new instruction and should be reviewed in its entirety.

2. Administrative Liaison. The Director, Morale, Welfare and Recreation Division (Pers-65), is the designated liaison officer for departmental level matters concerning the subject organization.

3. Action. Commander in Chief, U.S. Naval Forces Europe (CINCUSNAVEUR) and Commander in Chief, U.S. Pacific Fleet (CINCPACFLT) Morale, Welfare and Recreation representatives will serve on overseas scouting coordinating committees to provide an executive level review and approval of annual scouting operating budgets. CINCUSNAVEUR and CINCPACFLT should ensure that the policies delineated in enclosure (1) are implemented, subject to available resources.

Rear Admiral, U.S. Navy
Deputy Chief of Naval Personnel

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Department of Defense
INSTRUCTION

October 31, 1990
NUMBER 1015.9

ASD(FM&P)

SUBJECT: Professional United States Scouting Organization Operations at
United States Military Installations Located Overseas

- Ref:
- (a) Title 10, United States Code, Chapter 155,
Subsection 2606, "Scouting: Cooperation and
Assistance in Foreign Areas"
 - (b) DoD Instruction 1000.15, "Private Organizations
on DoD Installations," September 22, 1978
 - (c) DoD Directive 1015.6, "Funding of Morale,
Welfare, and Recreation Programs," August 3, 1984
 - (d) DoD 7420.13-R, "Stock Fund Operations," June
1986, authorized by DoD Directive 7420.13, January
27, 1983
 - (e) Executive Order 12715, "Determination Under
Section 2606 of Title 10, United States Code,
for Support of Scouting Activities Overseas,"
May 3, 1990

A. PURPOSE

This Instruction implements reference (a) and establishes policy, assigns responsibilities, and prescribes procedures for qualified scouting organizations operating on U.S. military installations overseas, distinguishing DoD policy on fiscal and logistical support to those organizations from that provided in references (b) and (c).

B. APPLICABILITY AND SCOPE

This Instruction:

1. Applies to the Office of the Secretary of Defense (OSD), the Military Departments, the Unified and Specified Commands, and the Defense Agencies. The term "Military Services," as used herein, refers to the Army, Navy, Air Force, and Marine Corps, (hereafter referred to as "DoD Components").

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2. Applies to Boy Scouts of America and Girl Scouts of the United States of America affiliated organizations authorized to operate on DoD installation in foreign areas.

3. Does not apply to other independent, federally sanctioned, or affiliated types of private organizations, nonappropriated fund instrumentalities and other officially recognized Federal Government entities.

4. Does not address loan of stock fund equipment to scouting jamborees. That guidance is contained in DoD Directive 7420.13-R (reference (d)).

C. DEFINITIONS

1. Qualified Scouting Organization. The Girl Scouts of the United States of America and the Boy Scouts of America.

2. DoD Personnel and Their Families. Members of the Armed Forces and their dependents and civilian personnel and their dependents.

3. Sponsored Organizational or Sponsored Council. Scouting organizations or councils authorized to operate as scouting affiliates on military installations.

D. POLICY

1. The Boy Scouts of America and the Girl Scouts of the United States of America are organizations chartered by the Federal Government. These organizations are recognized as important adjuncts to the overall requirements for accommodating and supporting DoD personnel and their families assigned to overseas areas.

2. The President of the United States has determined that the Secretary of Defense's cooperation with and assistance to qualified scouting organizations in establishing and providing facilities and services, within available resources, at locations outside the United States is necessary in the interest of the morale, welfare, and recreation (MWR) of DoD personnel and their families.

3. The national scouting organizations authorize local councils or other organizations to carry out their programs within prescribed geographical areas. To facilitate working with these local councils and organizations, the Secretary of the Army is designated as the executive agent.

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4. Scouting organizations are not considered part of the Military Services; however, they work closely and are associated with many youth of active duty military, DoD civilians, and U.S. contracted employees.

5. Any appropriated fund (APF) and nonappropriated fund (NAF) support provided will be programmed and approved on an annual basis by the components. Specific policy applicable to qualified scouting organizations follows:

a. Appropriated funds (APFs) may be used in conjunction with these overseas scouting organizations. The services are provided on a nonreimbursable basis.

(1) Transportation of personnel (to include household goods and baggage) of qualified scouting organizations to and from overseas assignments and while providing scouting support to DoD personnel and their families. Transportation of supplies of qualified scouting organizations necessary to provide such support may also be provided.

(2) Office space where regular meetings can be conducted, and space for recreational activities.

(3) Warehousing.

(4) Utilities.

(5) Means of communication.

b. Nonappropriated funds (NAF) may be used in conjunction with these overseas scouting organizations to:

(1) Provide support authorized for youth activities programs in accordance with DoD Directive 1015.6 (reference (c)).

(2) Reimburse qualified scouting organizations for salaries and benefits of employees of those organizations for periods during which their professional scouting employees perform services in overseas areas in direct support of DoD personnel and their families.

(3) Upon approval from the United States unified commander in the geographical area, to reimburse travel to and from official meetings of the overseas scouting committee.

c. The total amount of NAF support for the scouting program shall not exceed 70 percent of the total cost of the scouting program.

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d. Employees of a qualified scouting organization shall not be considered to be employees of the United States; nor an instrumentality of the United States for the purpose of benefits or entitlements. APFs shall not be used to reimburse their salaries and benefits. They are not entitled to participate in the NAF retirement fund nor does their serving in those positions constitute NAF employment credit or produce rehire priority.

e. Committees, composed of Military Services' representatives, will be formed to review annual budgets and provide recommendations to the approving authorities.

f. Overseas scouting committees will provide the overseas scouting organizations with information on the scouting requirements of DoD personnel and will monitor and evaluate the scouting organizations' efforts to satisfy those requirements.

g. Funds raised by the scouting organizations as a private association cannot be commingled with NAF funds and will be made available for annual audits.

E. RESPONSIBILITIES

The Assistant Secretary of Defense (Force Management and Personnel) (ASD(FM&P)) is responsible for policy matters related to the organization and monitoring of private organizations and has designated the Secretary of the Army to serve as executive agent for the Military Services in providing this cooperation and assistance.

F. PROCEDURES

1. The Secretary of the Army, as executive agent, shall:

a. Respond to congressional inquiries and make policy determinations in concert with the other Military Services.

b. Ensure accountability for APF and NAF assets used in the support of qualified scouting organizations.

c. Provide input for and work with the scouting organizations in establishing the extent and scope of the annual scouting programs in support of DoD personnel and their families within the parameters established in this Instruction and available resources.

d. Ensure that the cost of the support provided is shared by each of the Military Services in proportion to benefits derived by their members from scouting programs overseas.

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e. Annually submit to the Assistant Secretary of Defense (Force Management and Personnel) by October 1, information concerning the total number of overseas scouts, total number of overseas professional scout employees, total NAF funds used to support the overseas scout program, total APF funds used to support the overseas scout program, and total funds from all sources used to support the overseas scout program.

2. DoD Components shall ensure implementation of this Instruction and compliance with its provisions.

G. EFFECTIVE DATE AND IMPLEMENTATION

This Instruction is effective immediately. Forward two copies of implementing documents to the Assistant Secretary of Defense (Force Management and Personnel) within 120 days.

Christopher Jehn